



## MEMORANDUM

**TO :** ALL CONCERNED

**SUBJECT :** NOTICE OF PROPOSED RULEMAKING (NPRM)

**AMENDMENT TO PHILIPPINE CIVIL AVIATION REGULATIONS PARTS 5 AND 9 RE: ISSUANCE OF STANDARD CERTIFICATE OF AIRWORTHINESS, SPECIAL FLIGHT PERMIT REQUIREMENTS, MINIMUM EQUIPMENT LIST BASIS, AND OPERATOR'S MAINTENANCE PROGRAM**

**DATE :** 21 APRIL 2026

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The Flight Standards Inspectorate Service, Civil Aviation Authority of the Philippines (CAAP) proposes to amend the Philippine Civil Aviation Regulations (PCAR) Parts 5 and 9.

The proposed amendments introduce revisions and clarifications to provisions on type certification validation, issuance of Certificates of Airworthiness, Special Flight Permit application requirements, Minimum Equipment List (MEL), and maintenance control requirements.

These amendments are intended to harmonize national regulations with the Standards and Recommended Practices (SARPs) of the International Civil Aviation Organization (ICAO), particularly International Civil Aviation Organization Annex 8, and to strengthen regulatory clarity, consistency, and alignment with internationally accepted airworthiness principles:

### **TYPE CERTIFICATION & SPECIAL FLIGHT PERMIT**

*(PCAR Part 5 – Airworthiness)*

1. Specifies that validation shall be based on type certificate and associated design data issued by CAAP-recognized civil aviation authorities (e.g., Federal Aviation Authority, European Aviation Safety Agency, or other ICAO Contracting States assessed as providing an equivalent level of safety to ICAO Annex 8 standards);
2. Establishes that acceptance of foreign airworthiness approvals shall be anchored on State of Design recognition, and removes reference to State of Manufacture to avoid ambiguity and ensure alignment with ICAO Annex 8 allocation of responsibilities;



3. Revises provisions on type certificate validation by requiring all Class I Aeronautical Products, including aircraft, engines, and propellers constituting new models not previously approved or registered in the Philippine Civil Aircraft Registry, to undergo CAAP type certificate validation; and
4. Replaces the previous “first of its kind” provision with a clearer scope covering new aircraft models intended for Philippine registry.
5. Enhances Special Flight Permit application requirements by requiring inclusion of the following:
  - a. aircraft make;
  - b. aircraft model;
  - c. serial number;
  - d. and registration marks;

### **AIR OPERATOR REQUIREMENTS & CONTINUING AIRWORTHINESS**

*(PCAR Part 9 – Air Operator Certification and Administration)*

1. Requires that the MEL shall be based on the Master Minimum Equipment List, and adopts refined regulatory wording for clarity and proper regulatory tone;
2. Incorporates a provision requiring identification of repetitive maintenance tasks specified as mandatory intervals and conditions of type design approval, including Certification Maintenance Requirements (CMR), and requires corresponding manuals to be reviewed and revised as necessary; and
3. These amendments reinforce compliance with ICAO SARPs, improve regulatory precision, and ensure consistent application of airworthiness, operational, and continuing airworthiness requirements under the PCAR framework.

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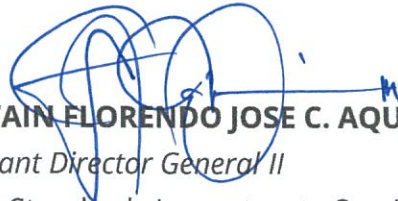
This Authority invites all concerned individuals and stakeholders to review the proposed amendment and submit comments, suggestions, or recommendations using Attachment B – NPRM Response Form within fifteen (15) days from the issuance of this Memorandum. Submit responses through:

- **Email:** rsdd@caap.gov.ph
- **Postal Mail:**  
**ASSISTANT DIRECTOR GENERAL II**  
Flight Standards Inspectorate Service

Civil Aviation Authority of the Philippines  
MIA Road, Pasay City

All comments should reference: "**NPRM:015-2020**" in the subject line. The complete text of the proposed amendments is available for download at the CAAP website: [www.caap.gov.ph](http://www.caap.gov.ph)

For information and guidance.



**CAPTAIN FLORENDO JOSE C. AQUINO III**

*Assistant Director General II*

Flight Standards Inspectorate Service

Civil Aviation Authority of the Philippines



Notice of Proposed Rulemaking Form

Notice of Proposed Rulemaking (NPRM)

<b>Notice No.</b>	NPRM-015-2026	<b>Issuing Office:</b> Regulatory Standards Development Division (RSDD)
<b>Issue Date.</b>	21 April 2026	
<b>Publication Date.</b>	08 July 2026	
<b>Expiry Date.</b>	12 May 2026	
<b>Related Reg.</b>	Philippine Civil Aviation Regulations (PCAR) Parts 5 and 9	
<b>Status:</b>	<i>Amendment</i>	

**PROPOSED NEW/AMENDMENTS TO NATIONAL REGULATIONS/STANDARDS**

The text of the new/amendments is arranged to show deleted text with a line through it and new text highlighted with grey shading, as shown below:

<del>Text to be deleted is shown with a line through it.</del>	text to be deleted
New text to be inserted is highlighted with grey shading.	new text to be inserted
<del>Text to be deleted is shown with a line through it, followed by the replacement text which is highlighted with grey shading.</del>	new text to replace existing text

**EXPLANATORY NOTE:**

The following are the proposed amendments to PCAR Parts 5 and 9:

**TYPE CERTIFICATION & SPECIAL FLIGHT PERMIT**

*(PCAR Part 5 – Airworthiness)*

- **Type Certificate Validation**

Type certificate validation will be based on type certificates and associated design data issued by CAAP-recognized civil aviation authorities, including the Federal Aviation Administration and the European Union Aviation Safety Agency, or other ICAO Contracting States assessed as providing an equivalent level of safety.

- **State of Design issued Airworthiness Directives Acceptance**

Acceptance of foreign airworthiness approvals is anchored on State of Design recognition. Reference to State of Manufacture is removed to align with ICAO allocation of responsibilities.

- **Class I Aeronautical Products Type Certificate Validation Detailed**



**Notice of Proposed Rulemaking Form**

All Class I Aeronautical Products constituting new models not previously approved or registered in the Philippine Civil Aircraft Registry are required to undergo CAAP type certificate validation.

- **Special Flight Permit Requirements**

Applications are required to include aircraft make, model, serial number, and registration marks to ensure complete aircraft identification.

**AIR OPERATOR REQUIREMENTS & CONTINUING AIRWORTHINESS**

*(PCAR Part 9 – Air Operator Certification and Administration)*

- **Minimum Equipment List Standardized**

The Minimum Equipment List is required to be based on the Master Minimum Equipment List to ensure consistency with approved master references.

- **Continuing Airworthiness Controls Strengthened**

Repetitive maintenance tasks, including Certification Maintenance Requirements (CMR), are required to be identified. Corresponding manuals are required to be reviewed and revised as necessary to reflect approved type design requirements.

*Editorial amendments have been made throughout to improve clarity, consistency, and regulatory tone.*

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**PROPOSED TEXTS:**

**PHILIPPINE CIVIL AVIATION REGULATIONS PART 5**

**5.4.1.8 ISSUE OF STANDARD CERTIFICATE OF AIRWORTHINESS**

(a) An applicant for a standard Certificate of Airworthiness for an import aircraft type certificated in accordance with this Part is entitled to a Certificate of Airworthiness if the country in which the aircraft was manufactured or previously registered certifies, and the Authority CAAP finds, that:

(1) ~~The applicant presents evidence to the Authority that~~ The aircraft conforms to a type design approved under a ~~Type eCertificate or a sSupplemental tType eCertificate and to the~~ **complies with all applicable Airworthiness Directives of issued by the State of Manufacture Design, as applicable. Such approvals shall be issued by a civil aviation authority recognized by CAAP, such as the Federal Aviation Administration (FAA), European Union Aviation Safety Agency (EASA), or any ICAO Contracting State whose airworthiness standards for the specific type design have been formally assessed and recognized by the CAAP as providing an equivalent level of safety requirements to ICAO Annex 8 (Airworthiness Requirements);**

(2) The aircraft has been inspected in accordance with the performance rules of this regulation for inspections and found airworthy by persons



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Authorized by the Authority to make such determinations within the last thirty (30) calendar days; and

- (3) The Authority finds after an inspection that the aircraft conforms to type design and is in condition for safe operation
- (b) The Authority may validate a Certificate of Airworthiness issued by another Contracting State upon registration of the aircraft in the Republic of the Philippines for the period specified in that certificate.
- (c) ~~Likewise, all Class I Aeronautical Products, such as aircraft, engine and propeller that are first of its kind to be placed under Philippine registry must undergo type certificate validation to become eligible for importation and to obtain Certificate of Airworthiness.~~ All Class I Aeronautical Products, including aircraft, engines, and propellers, that constitute a new model not previously approved or registered in the Philippine Civil Aircraft Registry shall undergo type certificate validation by the CAAP. Such validation shall be based on the type certificate and associated design data issued by a civil aviation authority recognized by CAAP, including the FAA, the EASA, or any other ICAO Contracting State whose national airworthiness codes for the specific type design have been formally assessed and accepted by CAAP as providing an equivalent level of safety consistent with the general principles and certification requirements of ICAO Annex 8 (Airworthiness of Aircraft). The validation process shall confirm the product's compliance, as submitted by the manufacturer/design of the new product, with these applicable design standards and all Airworthiness Directives issued by the State of Design.

**5.4.1.11.5 ISSUE OF SPECIAL FLIGHT PERMITS**

- (a) An applicant for a special flight permit must submit a statement in a form and manner prescribed by the Authority, indicating—
  - (1) The make, model, serial number, and registration marks of the aircraft.

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*Editorial Note: Renumber subsequent list*

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**PHILIPPINE CIVIL AVIATION REGULATIONS PART 9**

**9.3.1.12 MINIMUM EQUIPMENT LIST AND CONFIGURATION DEVIATION LIST**

...

- (d) Each AOC holder shall ~~prepare~~ develop and maintain an MEL based on the applicable Master Minimum Equipment List (MMEL). The MMEL shall serve as the basis for the development, review, and approval by the Authority of the individual operator's MEL.



**Notice of Proposed Rulemaking Form**

**9.4.1.11 OPERATOR'S MAINTENANCE PROGRAM**

...

- (d) Repetitive maintenance tasks that are specified in mandatory intervals as a condition of approval of the type design, including the Certification Maintenance Requirements (CMR), shall be identified as such.

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**FINAL TEXT:**

**PHILIPPINE CIVIL AVIATION REGULATIONS PART 5**

**5.4.1.8 ISSUE OF STANDARD CERTIFICATE OF AIRWORTHINESS**

- (a) An applicant for a standard Certificate of Airworthiness for an import aircraft type certificated in accordance with this Part is entitled to a Certificate of Airworthiness if the country in which the aircraft was manufactured or previously registered certifies, and the CAAP finds, that:
  - (1) The aircraft conforms to a type design approved under a Type Certificate or a Supplemental Type Certificate and complies with all applicable Airworthiness Directives issued by the State of Design, as applicable. Such approvals shall be issued by a civil aviation authority recognized by CAAP, such as the Federal Aviation Administration (FAA), European Union Aviation Safety Agency (EASA), or any ICAO Contracting State whose airworthiness standards for the specific type design have been formally assessed and recognized by the CAAP as providing an equivalent level of safety requirements to ICAO Annex 8 (Airworthiness Requirements);
  - (2) The aircraft has been inspected in accordance with the performance rules of this regulation for inspections and found airworthy by persons Authorized by the Authority to make such determinations within the last thirty (30) calendar days; and
  - (3) The Authority finds after an inspection that the aircraft conforms to type design and is in condition for safe operation
- (b) The Authority may validate a Certificate of Airworthiness issued by another Contracting State upon registration of the aircraft in the Republic of the Philippines for the period specified in that certificate.
- (c) All Class I Aeronautical Products, including aircraft, engines, and propellers, that constitute a new model not previously approved or registered in the Philippine Civil Aircraft Registry shall undergo type certificate validation by the CAAP. Such validation shall be based on the type certificate and associated design data issued by a civil aviation authority recognized by CAAP, including the FAA, the EASA, or any other ICAO Contracting State whose national airworthiness codes for the specific type design have been formally assessed and accepted by CAAP as providing an equivalent level of safety consistent



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with the general principles and certification requirements of ICAO Annex 8 (Airworthiness of Aircraft). The validation process shall confirm the product's compliance, as submitted by the manufacturer/design of the new product, with these applicable design standards and all Airworthiness Directives issued by the State of Design.

**5.4.1.11.5 ISSUE OF SPECIAL FLIGHT PERMITS**

- (a) An applicant for a special flight permit must submit a statement in a form and manner prescribed by the Authority, indicating—
  - (1) The make, model, serial number, and registration marks of the aircraft.

**PHILIPPINE CIVIL AVIATION REGULATIONS PART 9**

**9.3.1.12 MINIMUM EQUIPMENT LIST AND CONFIGURATION DEVIATION LIST**

- ...
- (d) Each AOC holder shall develop and maintain an MEL based on the applicable Master Minimum Equipment List (MMEL). The MMEL shall serve as the basis for the development, review, and approval by the Authority of the individual operator's MEL.

**9.4.1.11 OPERATOR'S MAINTENANCE PROGRAM**

- ...
- (d) Repetitive maintenance tasks that are specified in mandatory intervals as a condition of approval of the type design, including the Certification Maintenance Requirements (CMR), shall be identified as such

— END —



**Notice of Proposed Rulemaking Form**

**INSTRUCTION**

- a. This form can be accomplished through handwritten or computerized.

ITEM	DESCRIPTION
Notice No.	Indicate the Notice No. starting with number 1 then followed by the year issued.
Issue Date.	Indicate the date of uploading in the CAAP official website.
Publication Date.	Indicate the date of the proposed publication date.
Expiry Date.	Indicate the deadline of submission of comments.
Related Re.	Indicate the related regulations/standards affected by the new/amendments.
Status	Indicate whether new issue or amendment to the regulations/standards.
Issuing Office	Indicate the name of the issuing office.
Text	Indicate the text of the new/amendments is arranged to show deleted text with a line through it and new text highlighted with grey shading.



**Notice of Proposed Rulemaking Response Form**

**Notice of Proposed Rulemaking Response Form No. 015-2026**

**PLEASE COMPLETE AND SUBMIT YOUR RESPONSE BY (12 May 2026)  
 AND RETURN IT BY THE FOLLOWING MEANS**

**ONLINE:**

Submit online form: [rsdd@caap.gov.ph](mailto:rsdd@caap.gov.ph)

**MAIL:**

Attn: Regulatory Standards Development Division  
 Regulatory Standards Department Office  
 Civil Aviation Authority of the Philippines  
 Old MIA Road, Pasay City, 1300 Metro Manila

**DETAILS OF RESPONDER**

Name:					
Organization:					
Address:					
Phone Number:					
Involvement in the aviation industry (tick below):					
Commercial air transport carriers	General Aviation	Ground handling services	Approved Training Organizations	Air Traffic Control Services	
Aeronautical Meteorological Service Provider	Search and Rescue Units	Maintenance Organization	Aerodrome Operators	Flying Clubs	
Others (specify below) *					
* Details					



**Notice of Proposed Rulemaking Response Form**

**COMMENTS**

After reading the proposed new/amendments to national regulations/standards, are there specific issues that you wish to see addressed?

Please indicate by specifying relevant regulations, reference number, any change to the proposed new/amendments to regulations/standards you believe will add value to the proposed regulations/standards, and a short explanation of your reason for proposing change.

Regulations/ Standards	Reference	Proposed Changes	Explanation



**Notice of Proposed Rulemaking Response Form**

**Additional Comments**

Thank you.

Your response is very much appreciated by the Civil Aviation Authority of the Philippines as it demonstrates a combined effort in ensuring the interests of the aviation community and consumers are met without compromising safety and the relevant standards of the aviation industry.



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**INSTRUCTION**

- a. This form can be accomplished through handwritten or computerized.

<b>ITEM</b>	<b>DESCRIPTION</b>
Name	Indicate name of the responder.
Organization	Indicate the organization of the responder.
Address	Indicate address of the responder.
Phone Number	Indicate the phone number of the responder.
Involvement in the aviation industry	Tick the appropriate box of the responder.
Regulations/Standards	Indicate the provision of the regulations/standard.
Reference	Indicate any reference relating to the proposed change/s by the responder.
Proposed Changes	Indicate the responder's proposed changes to the regulations/standards.
Explanation	Indicate a brief explanation on the proposed changes.
Additional Comments	Put additional comments to support the proposed changes.